

April 19, 2017

VIA ELECTRONIC MAIL AND FEDERAL EXPRESS OVERNIGHT

City of Fayetteville
Attn: Craig Harmon, Sr. Planner
Planning and Code Enforcement Services Dept.
433 Hay Street
Fayetteville, NC 28301
(CHarmon@ci.fay.nc.us)

RE: Pre-Conference Application and Special Use Permit.

Dear Mr. Harmon:

On behalf of Fiber Technologies Networks, L.L.C. (Fibertech) enclosed please find its Pre-Application Conference request and Special Use Permit request, along with its check in the amount of \$2500.00, to collocate telecommunications equipment on existing wooden utility poles in the public right of way for advanced telecommunications services at the following locations:

Site Name	Nearest Address (in the public right of way)
SC-NC 0257	600 Carol St.
SC-NC 0261	339 Devers St.

Fibertech is a certificated public utility that operates exclusively in the public right of way with a Certificate of Public Convenience and Necessity from the State of North Carolina. See Exhibit A attached hereto.

As the enclosed complete application shows, Fibertech seeks to place equipment on existing utility poles, which do not fall under the purview of the local zoning code, as discussed in the attached memorandum from respected North Carolina law firm, Smith Moore Leatherwood. See Exhibit B attached hereto.

Fibertech is applying for this Special Use Permit, pursuant to Article 30-4.C.3.i, Telecommunications Facilities, of the City of Fayetteville's (City) Unified Development Ordinance (UDO) for these locations on one application, as instructed by the City. However, this application is being submitted under protest, and Fibertech reserves all rights and defenses, due to the fact that the UDO process is a burdensome permitting process that is not applied to near-identical and larger telecommunications and non-telecommunications infrastructure in the

Craig Harmon April 19, 2017 Page 2

public right of way, which creates a discriminatory and anti-competitive atmosphere, contrary to federal law.

Additionally, Fibertech requests the City issue this permit within 90 days of the date of this submission in compliance with federal timeframes regarding reasonable time periods, which will be approximately July 18, 2017.

Fibertech looks forward to working with the City to obtain the necessary permits to support its advanced technology. If you have any questions or concerns please contact me at (585) 568-8465 or DScarfone@lightower.com.

Respectfully submitted,

DeAnna R. Scarfone

Director of Government Relations

Enc.

STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. P-1388, SUB 1

CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY
AUTHORIZING THE PROVISION OF INTRASTATE LOCAL EXCHANGE
AND EXCHANGE ACCESS TELEPHONE SERVICE

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

Know All Men By These Presents, That

FIBER TECHNOLOGIES NETWORKS, L.L.C.

140 Allens Creek Road Rochester, New York 14618

is hereby granted this

CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY

This Certificate is hereby granted to Fiber Technologies Networks, L.L.C., pursuant to N.C.G.S. 62-110 authorizing the provision of intrastate local exchange and exchange access telephone service as a Competing Local Provider in the State of North Carolina. This Certificate is hereby issued subject to all of the terms and conditions adopted by the North Carolina Utilities Commission in Docket No. P-100, Sub 133, Commission Rules and Regulations, and any further amendments and supplements thereto.

ISSUED BY ORDER OF THE COMMISSION.

This the 21st day of March, 2006.

NORTH CAROLINA UTILITIES COMMISSION

Hail L. Mount

Gail L. Mount, Deputy Clerk

GT032006.02

STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. P-1388, SUB 0

CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AUTHORIZING THE PROVISION OF INTRASTATE INTEREXCHANGE TELEPHONE SERVICE

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

Know All Men By These Presents, That

FIBER TECHNOLOGIES NETWORKS, L.L.C.

140 Allens Creek Road Rochester, New York 14618

is hereby granted this

CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY

This Certificate is hereby granted to Fiber Technologies Networks, L.L.C., pursuant to NCGS 62-110(b) authorizing the provision of intrastate interexchange telephone service in North Carolina.

This the _____ day of December, 2005.

NORTH CAROLINA UTILITIES COMMISSION

Hail L. Mount, Deputy Clerk

GT120805.01



434 Fayetteville Street Suite 2800 Raleigh, NC 27601

MEMORANDUM

TO: Fiber Technologies Networks, L.L.C.

FROM: Karen M. Kemerait and M. Gray Styers, Jr.

DATE: January 27, 2017

RE: Small Cell Antenna Networks – Exemption from Zoning Regulation

I. Introduction

Fiber Technologies Networks, L.L.C. ("Fibertech") is seeking to deploy small cell antenna facilities on "utility poles," as defined by N.C.G.S. § 160A-400.51(8), in cities and towns in North Carolina. A few municipalities have been attempting to regulate the siting of small cells on utility poles by requiring Fibertech to submit zoning applications and to comply with land use and zoning regulations.

II. Question Presented and Short Answer

The issue is whether the installation of small cells on utility poles can be regulated under local zoning and land use regulations.

The short answer is no; they are expressly exempt, by state statute, from local zoning regulations.

III. Local government's authority to regulate

In North Carolina, local governments have no inherent power absent state statutory authorization. Municipalities and counties are created by the state and can exercise only those powers that have been expressly delegated to them by the North Carolina General Assembly. See N.C.G.S. § 160A-174; see also Land Use Law in North Carolina, David W. Owens (2006). If a local ordinance is inconsistent or in conflict with state or federal laws, the ordinance or ordinance provision will be deemed to be invalid. Craig v. County of Chatham, 356 N.C. 40, 565 S.E.2d 172 (2002); Granville Farms, Inc. v. County of Granville, 170 N.C. App. 109, 612 S.E.2d 156 (2005). A local government may not use its general authority -- or the rule of broad statutory construction -- to circumvent limitations imposed by statute. BellSouth Communications, Inc. v. City of Laurinburg, 168 N.C. App. 75, 606 S.E.2d 721 (2005).

Memorandum to Fibertech January 27, 2017 Page 2

IV. State statutes for wireless telecommunications facilities

As with most statutory interpretation questions, the analysis starts with the definitions. A "wireless support structure" is defined as:

A new or existing structure, such as a monopole, lattice tower, or guyed tower that is designed to support or capable of supporting wireless facilities. A utility pole is not a wireless support structure.

See N.C.G.S. § 160A-400.51(10) (emphasis added). A "utility pole" is defined as "[a] structure that is designed for and used to carry lines, cables or wires for telephone, cable television, or electricity, or to provide lighting. See N.C.G.S. § 160A-400.51(8). Therefore, as explained in more detail below, a utility pole on which the small cell antennas are placed cannot be subject to zoning regulations.

The state's statutory framework for wireless telecommunications can be found at N.C.G.S. § 160A-400.50 *et seq.* Regarding whether local governments have the right to regulate the deployment of small cells, the pertinent statutory provisions are Section 160A-400.51A (that governs local government's authority to regulate wireless structures and facilities) and the definitions that are contained in Section 160A-400.51 discussed above.

Section 160A-400.51A provides:

A city may plan for and regulate the siting or modification of wireless support structures and wireless facilities in accordance with land development regulations and in conformity with this Part. Except as expressly stated, nothing in this Part shall limit a city from regulating applications to construct, modify, or maintain wireless support structures, or construct, modify, maintain, or collocate wireless facilities on a wireless support structure based on consideration of land use, public safety, and zoning considerations, including aesthetics, landscaping, structural design, setbacks, and fall zones, or State and local building code requirements, consistent with the provisions of federal law provided in G.S. 160A-400.50. For purposes of this Part, public safety includes, without limitation, federal, State, and local safety regulations but does not include requirements related to radio frequency emissions of wireless facilities. (Emphasis added).

Since cities have the statutory right to regulate the siting or modification of wireless support structures and wireless facilities, the critical issue is whether small cells located on utility poles constitute "wireless support structures" or "wireless facilities on wireless support structures" as stated in the second sentence of this section, underlined above.

Section 160A-400.51 provides the definitions of a "wireless facility" and a "wireless support structure". The exclusion of utility poles from "wireless support structures" is discussed above.

Memorandum to Fibertech January 27, 2017 Page 3

A "wireless facility" is defined as:

The set of equipment and network components, exclusive of the underlying wireless support structure or tower, including antennas, transmitters, receivers, base stations, power supplies, cabling, and associated equipment necessary to provide wireless data and wireless telecommunications services to a discrete geographic area.

See N.C.G.S. § 160A-400.51(9).

This definition of a "wireless facility," may be interpreted by some to apply to antennas, since they include equipment and network components; however, section 160A-400-51A allows zoning regulation of only "wireless facilities on a wireless support structure" (emphasis added), and utility poles are not "wireless support structures".

Therefore, since the small cells will be located on utility poles -- and not on wireless support structures -- cities are <u>not</u> permitted by N.C.G.S. § 160A-400.51A to regulate small cells based on consideration of land use and zoning considerations. There is an important difference between land development regulations, such as those that require a building permit or electrical permit (that could be applicable to small cells), and land use and zoning regulations (that would be applicable to wireless support structures and antennas located on wireless support structures).

VI. Conclusion

Based upon the statutory construction analysis, 160A-400.51A does not enable cities and towns to require zoning applications for small cells on utility poles. Cities may require encroachment, electrical or other similar permits for attachments to utility poles; but this authority clearly does not extend to zoning and land use regulation.



Special Use Permit Application Form

Submittal Date: 4.20.17 Approval/Denial Date:

433 Hay Street, Fayetteville, North Carolina 28301 910-433-1612 Fax # 910-433-1776 Fee: \$700.00 (Cell Tower Fee \$2500) Received By: Karen Estep

Notes:

- 1. A pre-application conference is mandatory prior to submission of an application for a special use permit.
- 2. Applications for special use permits shall include the sketch plan from the pre-application conference or may include a site plan depicting the proposed special use.
- 3. Unless specified otherwise by the City Council, a Special Use Permit shall automatically expire if a Building Permit for the development authorized by the Special Use Permit is not obtained within one year after the date of issuance of the Special Use Permit, or if the development authorized by the Special Use Permit is discontinued and not resumed for a period of one year.
- 4. Extension Upon written request submitted at least 30 days before expiration of the time period provided in accordance with Section 30-2.C.7.d.8.a above, and upon a showing of good cause, the City Manager may grant one extension not to exceed six months. Failure to submit a written request for an extension within the time limits established by this section shall result in the expiration of the Special Use Permit.

Compared the services	1. Ger	neral Project Information
Project Address:	Public right of way nearest to 600	Carol St. and 339 Devers St. respectively
Tax Parcel Identifi	cation Number: N/A public right of w	ay
Zoning District:	CC and SF-6 respectively	Overlay zoning district(s): N/A

2. Written Description of Special Use

A) Provide a written description of the proposed special use, including summary of existing uses and the proposed use/activity in detail. Also include hours and days of operation, number of employees, number of clients, etc.

Collocate telecommunications equipment on existing wooden utility poles in the public right of way. Existing use is the public right of way. The use will be for telecommunications. There are no hours or days of operation, employees nor clients.

B) Please provide a description of the zoning district designations and existing uses on adjacent properties, including across the street. (attach additional sheets if necessary)

SC-NC-0257 is located in the Community Commercial zoning district. The wooden utility pole is located in the public right of way, in a commercial area with businesses and other utility infrastructure around and near it.

SC-NC-0261 is located in Single-Family Residential 6 zoning district. The wooden utility pole is located in the public right away, and there appears to be a little league type of ballpark across the street, along with other utility infrastructure around and near the area.

3. Special Use Permit Justification. Answer all questions in this section (attach additional sheets as necessary).
) Indicate how the special use complies with all applicable use-specific standards in the City Code of Ordinances.
The stack also in a of tale assessment in a grainment upon utility pales in the nublic right of way for the numbers of advanced mob

Fibertech' placing of telecommunications equipment upon utility poles in the public right of way for the purposes of advanced mobile broadband services is consistent with the City's use-standards. These use-standards contemplate the importance of providing telecommunications services to the community quickly and efficiently. Since Fibertech uses wooden utility poles instead of the much larger monopoles, there is a lesser visual impact to the community. The City has already approved the wooden utility poles and Fibertech merely wishes to now add its telecommunications equipment upon said poles. The equipment will have a positive impact on the community by improving public safety. There is no lighting concern because these are standard wooden utility poles. Setbacks are not applicable because this is a utility collocation in the public right of way. Additionally, given the location of Fibertech's poles which the equipment attaches to are in the public right of way, screening, buffering and landscaping are not applicable.

B) Describe how the special use is compatible with the character of surrounding lands and the uses permitted in the zoning district(s) of surrounding lands.

The locations are in active utility public rights of way areas with existing telecommunications, cable-TV and electrical utilities, along with SC-NC-0261 being across from what appears to be a little league baseball field with lights.

C) Indicate how the special use avoids significant adverse impact on surrounding lands regarding service delivery, parking and loading, odors, noise, glare, and vibration.

This special use request has no adverse impact on surrounding lands regarding service delivery, parking and loading, odors, noise, glare and vibration due to the fact that we are only seeking to put telecommunications equipment on existing wooden utility poles located in the public right of way.

D) Demonstrate how the special use is configured to minimize adverse effects, including visual impacts of the proposed use on adjacent lands.

This special use request is for telecommunications equipment on wooden utility poles in the public right of way. The areas in which we are seeking to put said equipment on poles is an area which already has other utility wooden poles in the area. There will be little, if any, visual impacts on adjacent lands.

E) Explain how the special use avoids significant deterioration of water and air resources, wildlife habitat, scenic resources, and other natural resources.

Placing telecommunications equipment on a wooden utility pole in the public right of way will not have any negative impact on the water and air resources, wildlife habitat, scenic resources or any other natural resources.

F) Indica	ate how	the special use mai	ntains safe ingress and egr	ess onto the s	ite and safe roa	ad conditio	ns around the site.
utility equip	poles ment	, both located i upon. As a res	n the public right of v	way, for wh ng in the ri	nich we are ght of way,	seeking the setb	hese are standard wooden to place telecommunicatior pack requirement is not
		how the special use	e allows for the protection of	of property val	ues and the ab	lity of neigl	hboring lands to develop the uses
		7115	or or traffic impacts	from either	of these po	oles nor	the equipment upon them.
H) The	special	use complies with al	ll other relevant City, State	and Federal la	ws and regulat	ions	
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х	Specia	l Use Permit Applica	ation Form				
NA		Rights Certificate (if requested)				
NA		of recorded deed					
NA.			ficate of Appropriateness (U	
[44 [24	U.5	impact analysis (if r	lopment name (if different f	rom project na	ime)		
			determined to be necessar	rv by the Deve	lopment Service	es Departr	ment
	7 my de		imary Point of Contact In			The State of the	
Driman	, Point o	of Contact Name:	DeAnna Scarfone				
	Addres	000 14 11	ian Centre Blvd., Ro			Fax No.:	0, 2.2.0.
Phone		585-568-8465		Email:	dscarfone) wer com
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	Name:		City of Fayettevill	e Public Ki	grit or vvay	T	
	Addres			- 1		Fax No.:	
Phone	No.:	910-433-1612		Email:		1 1	
Signatu	ure:					Date:	



MEMORANDUM

TO:

Fiber Technologies Networks, L.L.C.

FROM:

Karen M. Kemerait and M. Gray Styers, Jr.

DATE:

January 27, 2017

RE:

Small Cell Antenna Networks – Exemption from Zoning Regulation

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II. Question Presented and Short Answer

The issue is whether the installation of small cells on utility poles can be regulated under local zoning and land use regulations.

The short answer is no; they are expressly exempt, by state statute, from local zoning regulations.

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The state's statutory framework for wireless telecommunications can be found at N.C.G.S. § 160A-400.50 *et seq*. Regarding whether local governments have the right to regulate the deployment of small cells, the pertinent statutory provisions are Section 160A-400.51A (that governs local government's authority to regulate wireless structures and facilities) and the definitions that are contained in Section 160A-400.51 discussed above.

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Memorandum to Fibertech January 27, 2017 Page 3

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Therefore, since the small cells will be located on utility poles -- and not on wireless support structures -- cities are <u>not</u> permitted by N.C.G.S. § 160A-400.51A to regulate small cells based on consideration of land use and zoning considerations. There is an important difference between land development regulations, such as those that require a building permit or electrical permit (that could be applicable to small cells), and land use and zoning regulations (that would be applicable to wireless support structures and antennas located on wireless support structures).

VI. Conclusion

Based upon the statutory construction analysis, 160A-400.51A does not enable cities and towns to require zoning applications for small cells on utility poles. Cities may require encroachment, electrical or other similar permits for attachments to utility poles; but this authority clearly does not extend to zoning and land use regulation.



Pre-application Conference Request

433 Hay Street, Fayetteville, North Carolina 28301

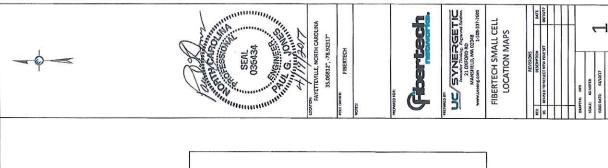
Meeting Date: _____

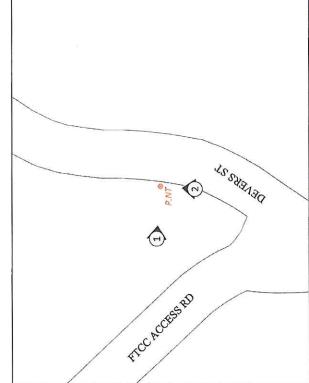
910-	-433-1612	Fax # 9	910-433-1	77

Notes:

planned develo Appropriatenes	n conferences are required prior to submitting any application for opment, major site plan, subdivision plan, special use permit, vari ss. Pre-applications are encouraged for minor site plans to p Pre-application conferences are voluntary for all other developn	iance, subdivision wai rovide up-front info	ver, or Certificates of rmation that may affect your
Pre-application	n conferences are not binding on the City. Comments made durin nces or representations by the City or its officials regarding any as	g a pre-application co	onference do not constitute
	ice Article 30-2 Section B 5. Pre Application Conference for more		ian or approaction
	1. General Project Information		
Project Name:	SC-NC-0257 and SC-NC-0261		
Project Address:	Public right of way nearest to 600 Carol St. and 339 Devers St. respectively	Lot Area/Acreage:	4sf
Parcel Identification Nu	umber: N/A	Zoning District:	SC-NC-0257: CC SC-NC-0261: SF6
	2. Written Description of the Proposed	Project	通过发展,1998年
	scription of the proposed project and/or activities. If the conferen lication for those request.	ce is related to a varia	ance or subdivision waiver,
public right of way. Fiber 339 Devers St. for the publend with other existing placing telecommunicatic additional E911 location	works, L.L.C ("Fibertech") is a certificated public utility within the State of I rtech seeks to collocate telecommunications equipment upon utility pole urposes of advanced mobile broadband services. Both of these poles are utility infrastructure in a way that conforms with the aesthetics of the sur ons equipment on the poles. Additionally, both of these poles, once collowhich will assist first responders in locating a caller even when that calle	s nearest to 600 Carol S e in proximity to other ex rounding community, wh ocated, will improve publi r cannot provide their ex	treet and the other nearest to isting wooden utility poles and ich will not be impacted by ic safety by providing an act location.
	escription of any existing or potential conditions that will be associ	lated with the applicat	lion, if applicable.
Not applicable.			

C) Prov	ide any	questio	ons for the City	staff you would like to	discu	iss at the co	nference (attach	additional s	heets as necessary).	
None	at this t	ime.								
E NEW YORK		10		nary Point of Contact				tion Confe	rence	
			ct Name:	DeAnna Scarfone, Fiber Te		ogies ivelworks,	L.L.C	г		
Mailing		s:	300 Meridian Cer	ntre Blvd., Rochester, NY 14	518			Fax No.:		
Phone I	No.:	(585) 56	TAXABLE DE LA SE			Email:	dscarfone@lightov			
			4. Pr	operty Owner Informa	tion	(if different	from the primary	point of con	tact)	
Propert	y Owne	r Conta	ct Name:	City of Fayetteville Pu	blic l	Right of Way	_			
Mailing	Addres	s:	433 Hay St.	Fayetteville, NC 28	301			Fax No.:	910-433-1776	
Phone I	No.:	910-43	3-1612			Email:				
Propert	y Owne	er or Aut	horized Signat	ure:				Date Si	gned:	
	ME Y			A STATE OF THE STA	ittal	Requireme	nt Checklist			1416
	Pre-ap	plicatio	n Conference I		(actors)					
	-	-		= 100' or less), if the p	ropo	sal is associ	ated with a partic	ular lot or s	ite	
	All app	olicable	base and over	lay zoning district desig	natio	ons and bou	ndary lines, if pro	posal is ass	sociated with a lot or site	
	Applic	ations fo	or a variance o	r waiver if the conferen	ce is	associated	with an application	on for a varia	ance or subdivision waiver	25
	Existir	ng and p	otential condit	ons of use associated	with	the applicati	on, if applicable			
									ezoning, major site plan, ng the following features:	
		or site k		l easements, as depict	ed or	n a survey (p	repared by a lice	nsed surve	yor or engineer) or a copy of	a
	App	roximat		gnificant natural resou	ces,	like streams	s, wetlands, shore	elines, or sp	ecimen trees, and topograph	ic
	0.796.00	itours neral loc	ation of existin	g and proposed storm	vate	r facilities			<u> </u>	
	1.1927		- No	g street and sidewalk r	0.0		as any proposed	changes		
	Red	quired o	pen space are	as and parkland area if	appl	licable				
	App	roximat	te location of e	xisting and proposed b	uildir	ngs, if applic	able			
	Tot	al numb	er of proposed	units and/or lots						
	App	oroximat	te location of e	xisting and proposed o	ff-str	eet parking a	areas and access	ways, if app	olicable	
	A4 100 C	Application of the second		d building footprint(s)					16	
		etch, dia ed-use		graphic example of fro	nt bu	ilding elevat	ions if the applica	ation include	es a multi-family, commercial,	or
	App	oroximat	te location of p	erimeter buffers, if app	icabl	le	*		8	
	0-20			caping and location of e				the specim	en trees be saved)	
	7.00			tion of development en				700		
	Locardo	550.	L MAN AND AND	such as turn lanes, med	_				ing devices	
l	Oth	er requi	red/proposed i	nformation such as bik	e pai	rking nedes	trian accesses le	tc		



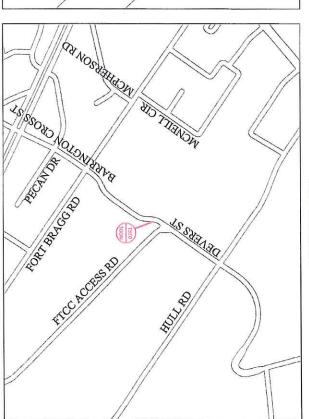


SMALL CELL PROPOSED NODE SC-NC 0261 LOCATION

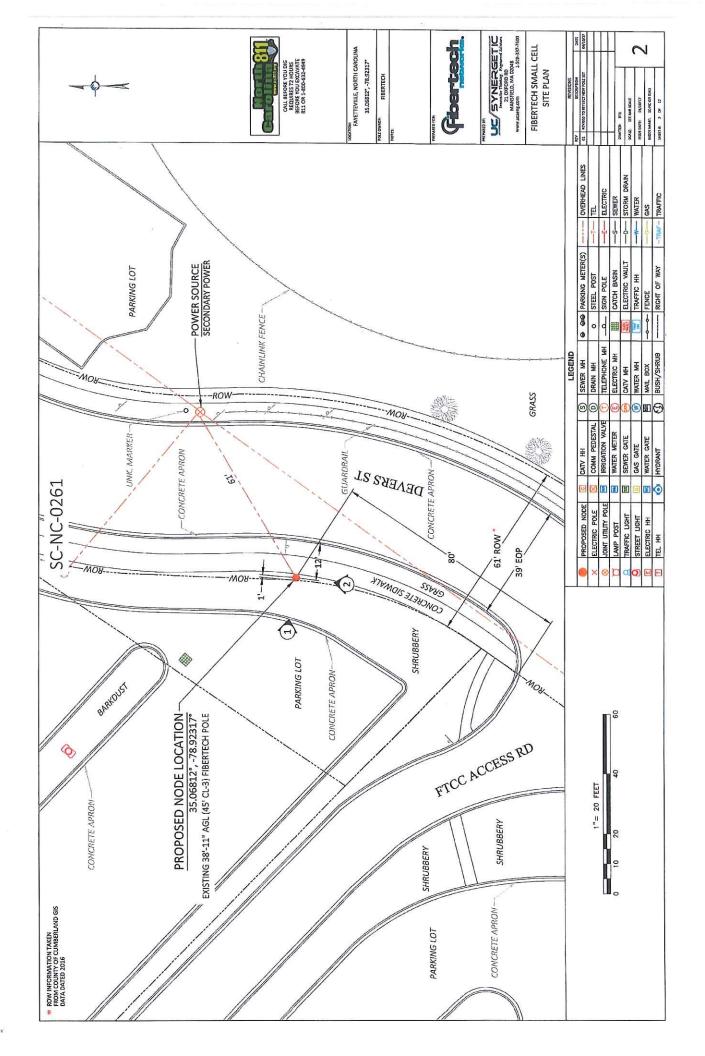
FAYETTEVILLE, NC

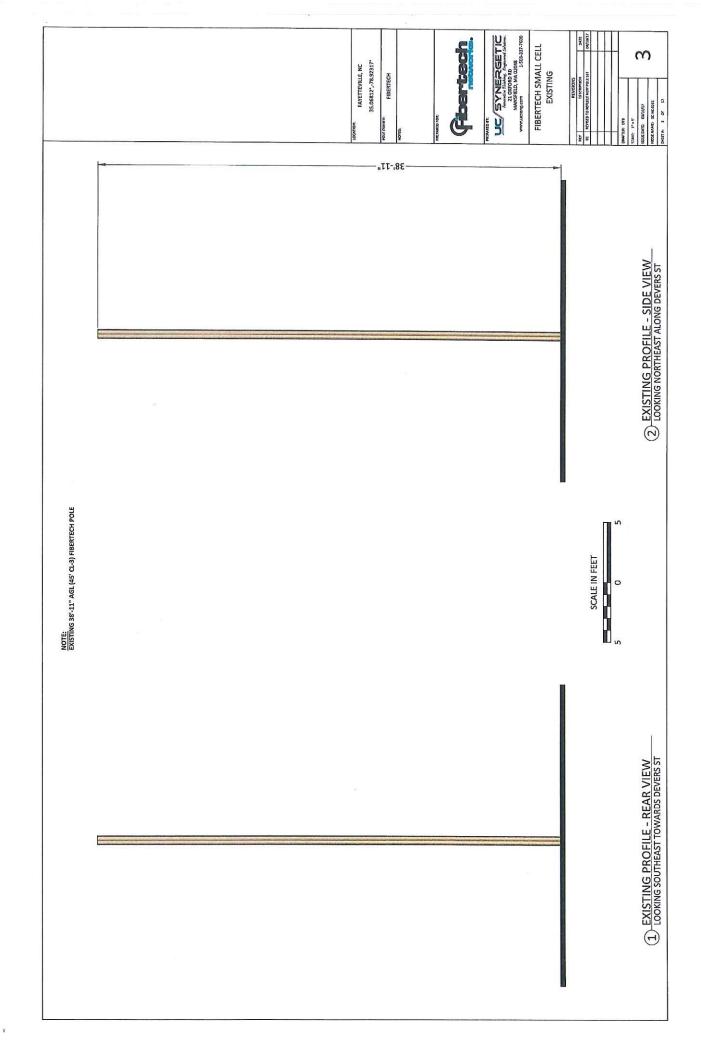
Fibertec Retwork

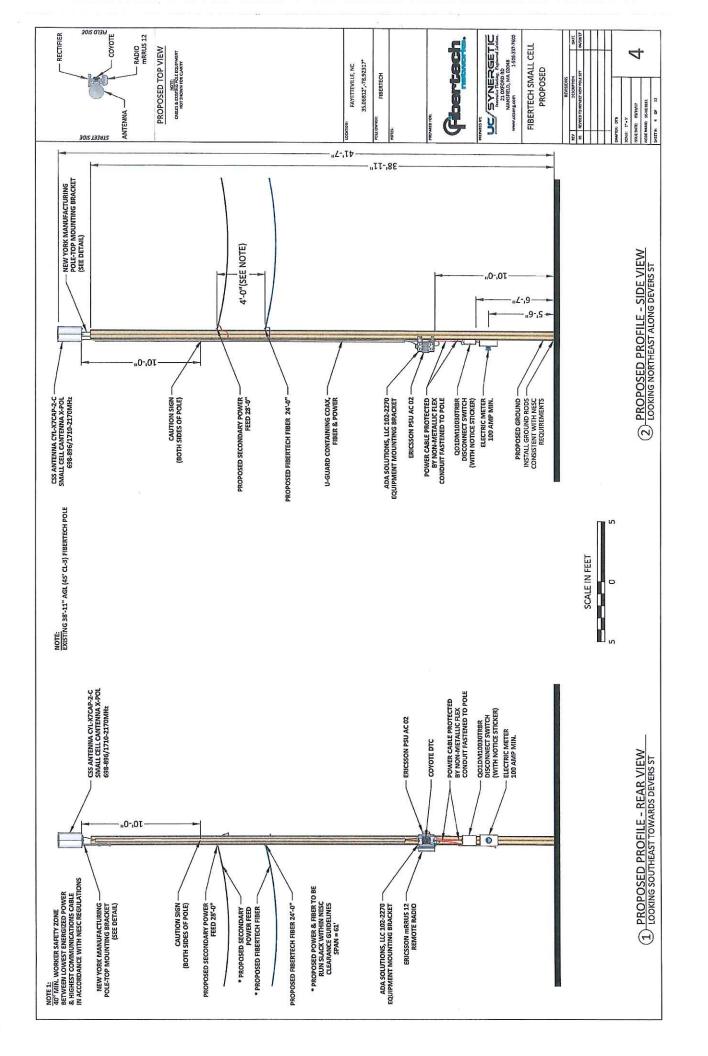
NODE PLACEMENT 1" = 50'



LOCATION MAP LAT: 35.06812*LONG:-78.92317* 1" = 500'









FIBERTECH SMALL CELL PHOTOSIM Ŋ

PROPOSED PHOTOGRAPHIC SIMULATION





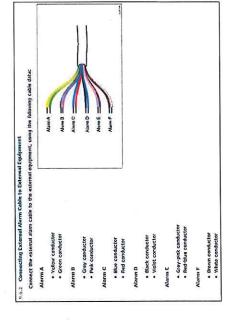
- CSS ANTENNA CYL-X7CAP-2-C

Radio frequency fields beyond this point may exceed FCC limits for the general public. Peas as decementables we establish the fraction for glood 427.5573 for sheamest institution. is accordance with FOO roles 47 OFR 4.3307(b

POLE SIGNAGE NOT TO SCALE

	Host (B1)	1)			Remote (D1)	01)
Color	×	RX	Technologies	Color	XI	RX
		SFP Label			1	SFP Label
Purple	1471	1491	1900 PCS LTE	Gray	1491	1471
Green	1511	1531	850 CDMA	Bive	1531	1511
Orange	1551	1571	700 LTE	Yellow	1571	1551
Brown	1591	1611	2100 AWS LTE	1999	1611	1591

SFP/CWDM COLOR CODING REFERENCE

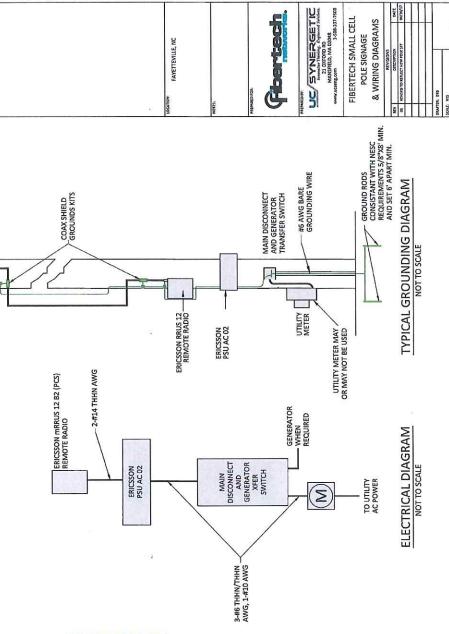


FIBERTECH SMALL CELL & WIRING DIAGRAMS

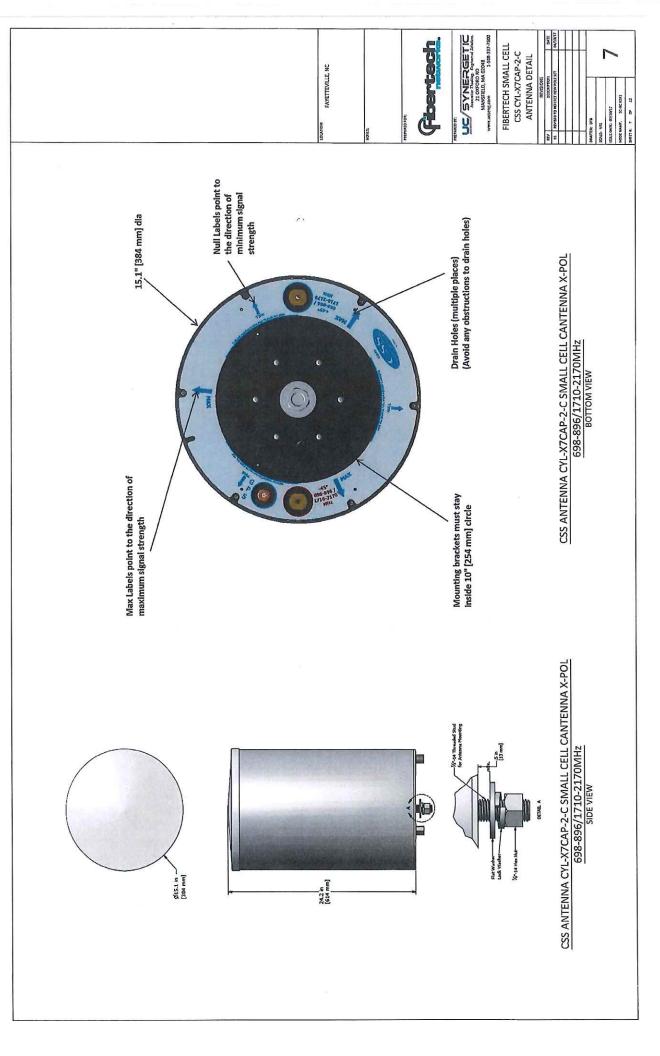
POLE SIGNAGE

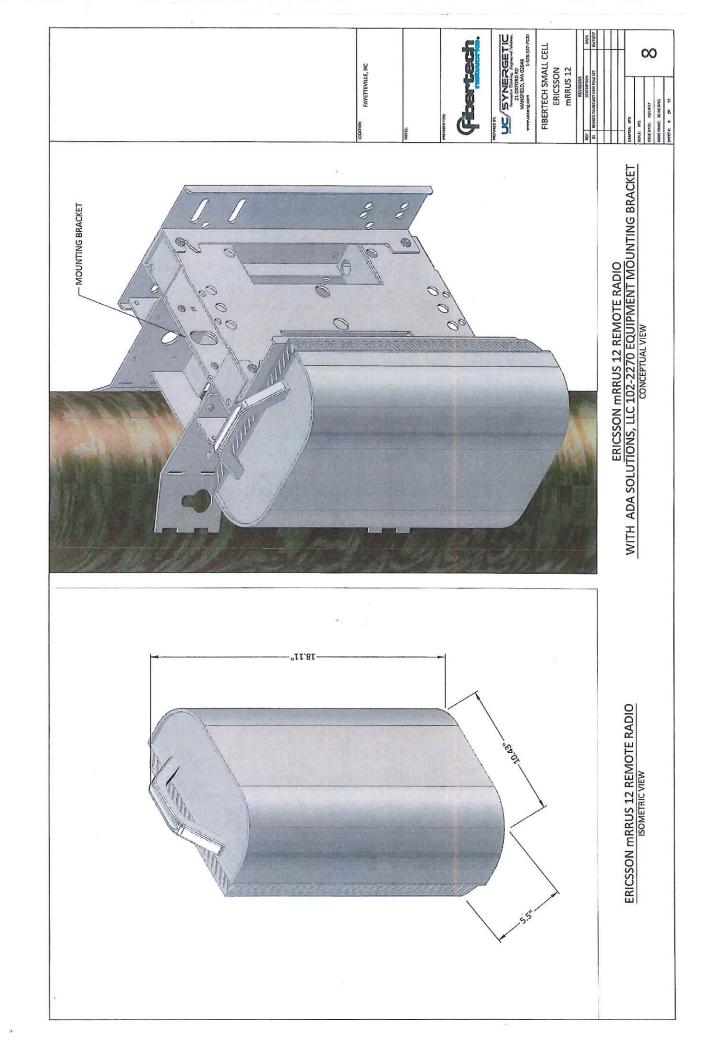
9

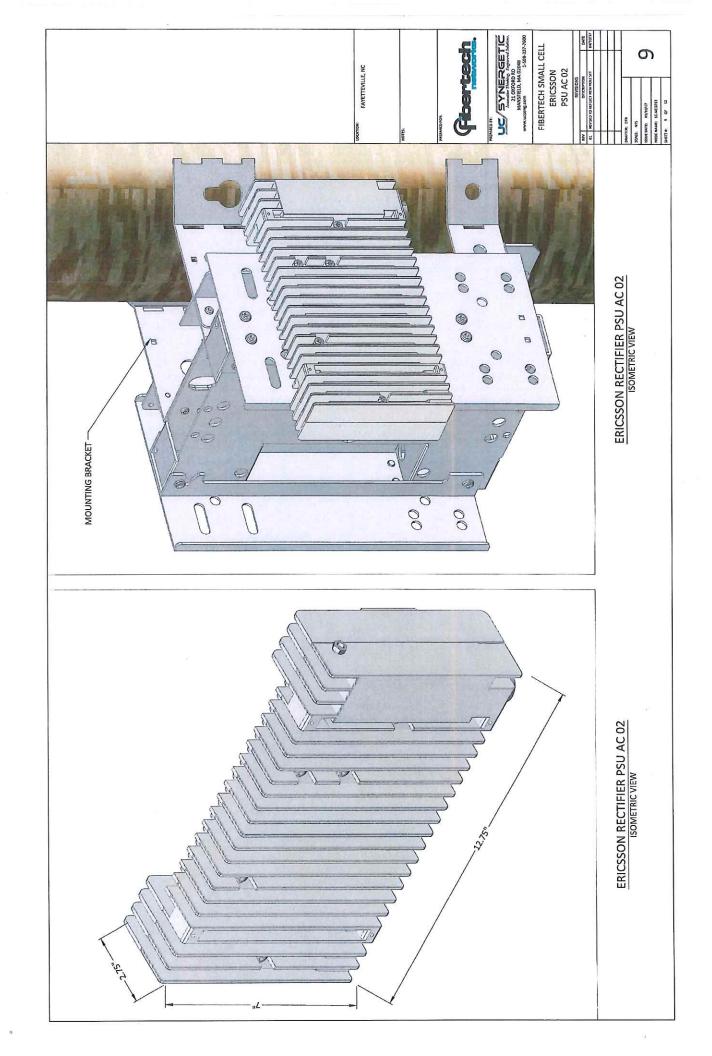
WIRING OPTION 1 - RRUS12 AWS NOT TO SCALE

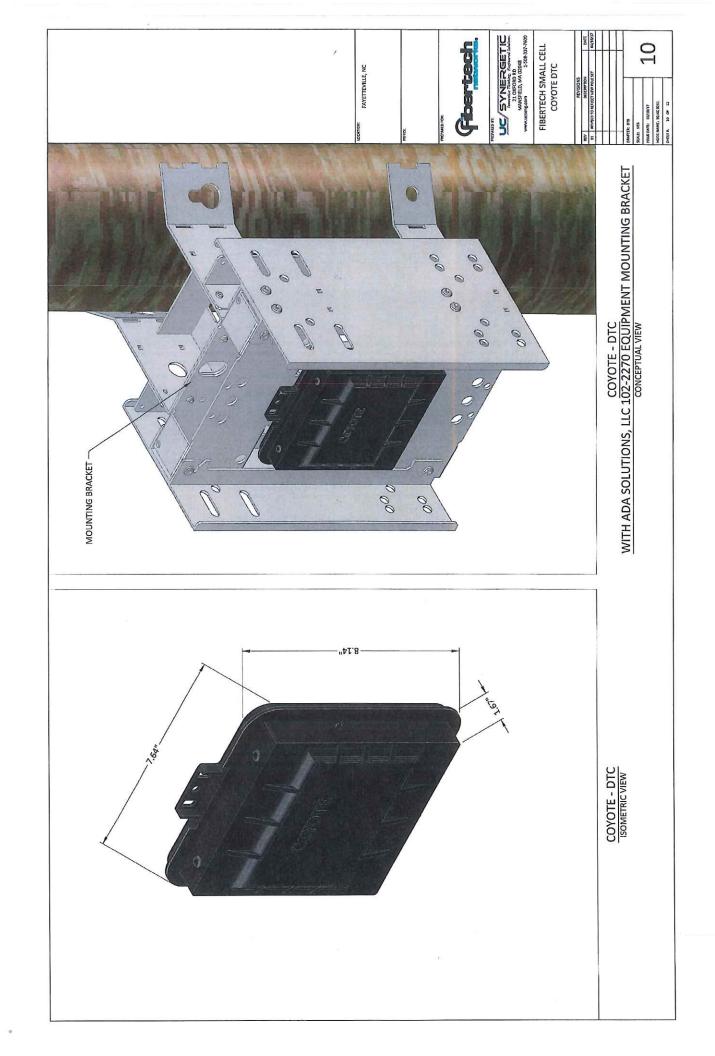


FAYETTEVILLE, NC









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